

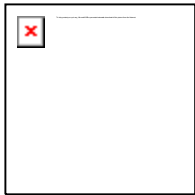
**From:** Committee on Rules 36GL <cor@guamlegislature.org>  
**Sent:** Tuesday, June 8, 2021 3:22 PM  
**To:** Clerks; Rennae Meno  
**Cc:** Speaker Therese M. Terlaje; Vice Speaker Tina Rose Muña Barnes  
**Subject:** Messages and Communications for Doc. No. 36GL-21-0668\*  
**Attachments:** 36GL-21-0668.pdf

*Håfa Adai* Clerks,

Please see attached M&C Doc. No. 36GL-21-0668 for processing:

36GL-21-0668	GDOE Citizen-Centric Report (CCR) FY2020*	Guam Department of Education
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*Si Yu'os Ma'åse'*,



**COMMITTEE ON RULES**

Vice Speaker Tina Rose Muña Barnes  
36th Guam Legislature  
*I Mina'trentai Sais Na Liheslaturan Guåhan*  
163 Chalan Santo Papa Hågatña Guam 96910  
Email: [cor@guamlegislature.org](mailto:cor@guamlegislature.org)

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**From:** Speaker Therese M. Terlaje <[speaker@guamlegislature.org](mailto:speaker@guamlegislature.org)>  
**Date:** Tue, Jun 8, 2021 at 2:21 PM  
**Subject:** Messages and Communications for 36GL-21-0668  
**To:** Legislative Secretary Amanda Shelton <[officeofsenatorshelton@guamlegislature.org](mailto:officeofsenatorshelton@guamlegislature.org)>, Committee on Rules 36GL <[cor@guamlegislature.org](mailto:cor@guamlegislature.org)>

*Håfa Adai,*

Please see attached M&C Doc. No. 36GL-21-0668.

36GL-21-0668	GDOE Citizen-Centric Report (CCR) FY2020.*	Guam Department of Education
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*Si Yu'os Ma'åse'*,

Maria Abante  
Legislative Assistant

**Office of Speaker Therese M. Terlaje**  
**Committee on Health, Land, Justice and Culture**

*I Mina'trentai Sais na Liheslaturan Guahan*

36th Guam Legislature

Office Location: Ada Plaza Center, Suite 207, 173 Aspinall Avenue, Hagåtña, Guam 96910

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T: (671) 472-3586 F: (671) 989-3590 Email: [speaker@guamlegislature.org](mailto:speaker@guamlegislature.org)

website: [www.senatorterlaje.com](http://www.senatorterlaje.com)

----- Forwarded message -----

From: **Justin B. Castro** <[jbcastro@gdoe.net](mailto:jbcastro@gdoe.net)>

Date: Mon, Jun 7, 2021 at 10:23 PM

Subject: FY2020 Guam Department of Education Citizen Centric Report

To: <[bjcruz@guamopa.com](mailto:bjcruz@guamopa.com)>, <[speaker@guamlegislature.org](mailto:speaker@guamlegislature.org)>

Cc: Zenaida T. Asuncion <[ztasuncion@gdoe.net](mailto:ztasuncion@gdoe.net)>

Buenas yan Hafa Adai,

In accordance with Public Law 30-127 Citizen-Centric Report (CCR), please see the attached FY2020 CCR for the Guam Department of Education.

If you have any questions or concerns, you may contact me or Dr. Zeny Asuncion at [ztsuncion@gdoe.net](mailto:ztsuncion@gdoe.net).

Please confirm receipt of this email.

Best regards,

--

**Justin B. Castro**, CFE

Accountant I

Department of Education

501 Mariner Avenue,

Barrigada, Guam 96913

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Guam Department of Education



Speaker Therese M. Terlaje <speaker@guamlegislature.org>

**FY2020 Guam Department of Education Citizen Centric Report**

**Justin B. Castro** <jbcastro@gdoe.net>  
To: bjacruz@guamopa.com, speaker@guamlegislature.org  
Cc: "Zenaida T. Asuncion" <ztauncion@gdoe.net>

Mon, Jun 7, 2021 at 10:23 PM

Buenas yan Hafa Adai,

In accordance with Public Law 30-127 Citizen-Centric Report (CCR), please see the attached FY2020 CCR for the Guam Department of Education.

If you have any questions or concerns, you may contact me or Dr. Zeny Asuncion at [ztauncion@gdoe.net](mailto:ztauncion@gdoe.net).

Please confirm receipt of this email.

Best regards,

—  
**Justin B. Castro, CFE**  
Accountant I  
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Fax: (671) 472-5001

36GL-21-0668  
**OFFICE OF THE SPEAKER  
THERESE M. TERLAJE**

**-06-07-2021**

Time: 10:23 pm  
Received: [Signature]



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Guam Department of Education

**Guam Department of Education CCR FY 2020.pdf**  
1271K

**COMMITTEE ON RULES  
RECEIVED:**  
June 8, 2021  
2:21 P.M.

*Vicente P. Flores*



# GUAM DEPARTMENT OF EDUCATION

## Citizen Centric Report Fiscal Year 2020



### Table of Contents

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#### MISSION STATEMENT

Our educational community prepares all students for life, promotes excellence, and provides support.

#### LEADERSHIP

Jon J.P Fernandez  
Superintendent

Dr. Zenaida T. Asuncion, CPA  
Deputy Superintendent, Finance & Administrative Services

Erika Cruz  
Deputy Superintendent, Educational Support & Community Learning &  
Deputy Superintendent, Assessment & Accountability

Joseph L.M. Sanchez Deputy Superintendent, Curriculum & Instructional Improvement

#### GUAM EDUCATION BOARD

Maria A. Gutierrez  
Chairwoman  
Mark B. Mendiola  
Vice Chairman

#### Members

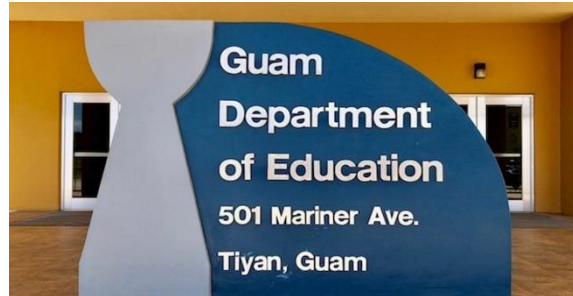
John T. Burch  
Felicitas B. Angel  
Lourdes M. Benavente  
Karlyn R.C.G. Borja  
James C. Lujan  
Dr. Ron L. McNinch

#### Ex-Officio Members

Doris A. Terlaje  
Mayor Melissa B. Savares  
Mika R. Labadnoy

Executive Secretary  
Jon Fernandez

### Who we are

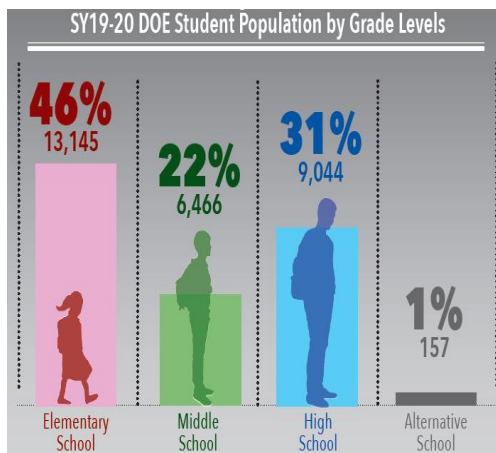


**G**DOE is a single unified and accredited school district consisting of Kindergarten through 12<sup>th</sup> grade, which administers Head Start, pre-Kindergarten GATE programs, and is piloting

Pre-Kindergarten classes at selected schools. Our 26 elementary, 8 middle, 6 high and 1 alternative schools serve about 30,000 students and are managed by the Superintendent. GDOE is accredited by the Western Association of Schools and Colleges, and uses the following two standards-based or criterion-referenced testing to assess student progress: ACT Aspire, based on the Common Core Standards in English/ Language Arts & Math for grades 3-10; and Standards-Based Assessments (SBA) for grades 1- 12 in English/Language Arts, Math, Science and Social Studies content areas.

### VISION

Every student:

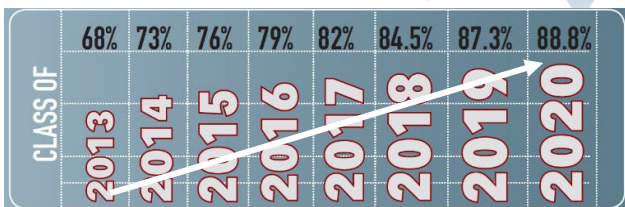
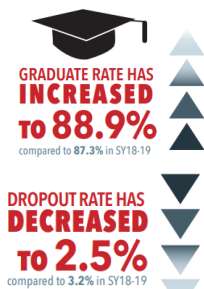


SY 19-20 Employee Distribution by Position

POSITIONS	NUMBER OF EMPLOYEES	PERCENT OF TOTAL POPULATION
Principals and Assistants	87	2.32%
Central Administrators	33	0.88%
Teachers <sup>1</sup>	2362	62.9%
Professional/Ancillary	267	7.11%
Health Counselors	40	1.06%
Allied Health Professional <sup>2</sup>	28	0.75%
Central School Support	164	4.37%
Cafeteria	43	1.15%
Custodian/Maintenance	73	1.94%
Instructional Aides <sup>3</sup>	658	17.52%
<b>TOTAL DOE EMPLOYEES</b>	<b>3,755</b>	<b>100%</b>

# Our School Performance

39 out of the 41 GDOE schools were accredited by the Western Association of Schools and Colleges (WASC). In spring 2019, nine schools were visited by WASC teams resulting in three newly accredited elementary schools and the affirmation or renewal of accreditation statues for six others. Due to the onset of the COVID-19 public emergency, accreditation visits were cancelled or postponed. Accreditation resumed in FY2021 and all 41 schools are now accredited. Please refer to page 4 of this report.



Graduation rate increased from 68% to 90% within 7 years



~~~ Stay positive, test negative~~~

## GRAB N GO – Servicing the Community



Over 200 GDOE staff members served daily school breakfasts and lunches at 12 school sites and spent hours loading car trunks with food commodities and fresh produce. In total, the GDOE has been able to provide nearly 2 million school meals and over 34,000 food

commodity bags with a total of 444,000 items were distributed to the community through this pandemic. On weekdays, 18 special education bus drivers continue delivering about 560 breakfast and lunch plates and learning packets to the homes of 199 students with special needs and their siblings around the island.

## GDOE'S CRITICAL ROLE IN OUR COVID-19 RESPONSE AND RECOVERY

When the COVID-19 crisis hit Guam in mid-March 2020, over forty school nurses reported to the front lines of our public health response, ten school resource officers were deployed to support quarantine operations, and ten social workers were mobilized for contact tracing. Teachers also produced over 1,700 face shields to benefit GDOE and health care workers on the front lines. In short, GDOE shifted quickly from its core mission of teaching and learning to a broader mission of supporting our entire island during a time of difficulty.

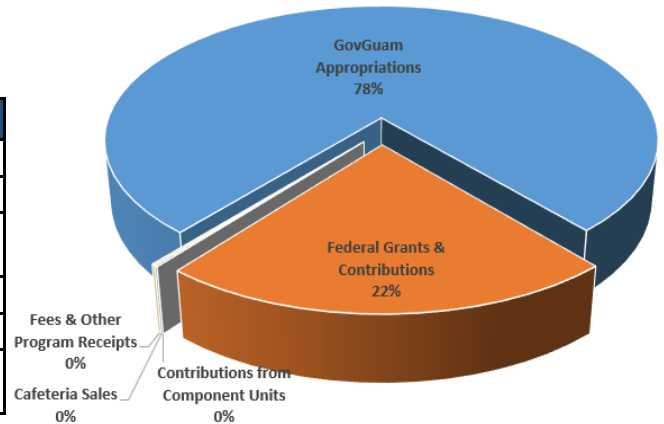


# Financial Performance

## Revenue and Contributions

GDOE's FY20 revenue totaled \$320M. Of this amount, \$248M was for General Fund, a decrease of 1.4% from FY19. Federal Grants and Contributions increased from \$61.7M to \$71M, or a 22% increase. All others decreased by an average of 33.4% from prior year.

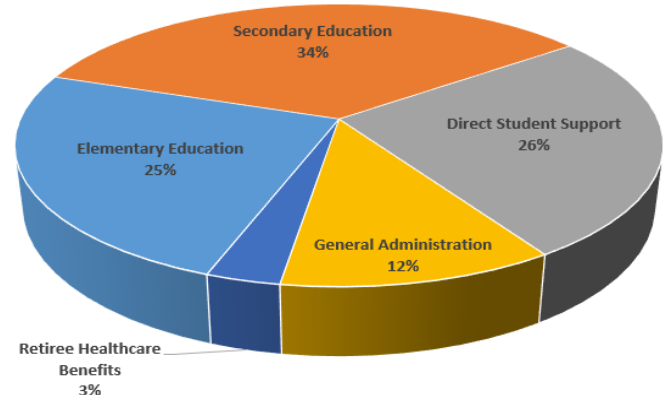
|                                           | FY19               | FY20               | % Change |
|-------------------------------------------|--------------------|--------------------|----------|
| General Fund Operations                   | 251,830,814        | 248,337,827        | (1.4%)   |
| Federal Grants & Contributions            | 61,712,998         | 71,095,560         | 15.2%    |
| Contributions from Component Units        | 800,801            | 450,000            | (43.8%)  |
| Cafeteria Sales                           | 6,120              | 3,237              | (47.1%)  |
| Fees & Other Program Receipts             | 639,467            | 578,825            | (9.5%)   |
| <b>Total Revenues &amp; Contributions</b> | <b>314,990,200</b> | <b>320,465,449</b> |          |



## Expenditures

Expenditures increased by 6.8% when compared to last year. This increase was primarily due to the \$16.9 million increase in Direct Student Support expenses. Salaries and benefits, including retiree healthcare benefits, remains a primary expense for GDOE, accounting for 68.12% of total expenditures.

|                             | FY19               | FY20               | % Change |
|-----------------------------|--------------------|--------------------|----------|
| Elementary Education        | 78,764,485         | 85,342,486         | 8.4%     |
| Secondary Education         | 111,711,268        | 119,356,660        | 6.8%     |
| Direct Student Support      | 72,674,224         | 89,537,481         | 23.2%    |
| General Administration      | 39,335,026         | 40,016,004         | 1.7%     |
| Retiree Healthcare Benefits | 11,539,386         | 10,823,969         | (6.2%)   |
| Charter Schools             | 9,039,946          | -                  | (100.0%) |
| <b>Total Expenditures</b>   | <b>323,064,335</b> | <b>345,076,600</b> |          |



## Fiscal Performance Summary

- GDOE once again received less cash than appropriated in FY20 by \$164K. Despite limited funding, GDOE continues to pay prior year obligations (PYO) of about \$7.3M. Unpaid PYO carried over to FY20, reducing GDOE's cash sustainability in FY20. This resulted in \$2.2M of FY20 unpaid obligations that were carried over to FY21 operations.
- The Department also saw a reduced funding in Special Funds for about \$832K affecting the First Generation Initiative Fund; school libraries; Interscholastic Sports facilities; and health and physical activities programs.
- The novel COVID 19 outbreak of March 2020 and the local response had a significant impact on GDOE's budget. A stay-at-home order resulted in school closures, and marked the implementation of distance learning. GDOE personnel, school nurses, health counselors, and attendance officers were deployed to support public health and law enforcement with island-wide COVID 19 responses. The FY20 Budget Act did not cover the cost of the hazardous deployment.



GDOE received an unmodified opinion from its independent auditors, Deloitte & Touche. This marks GDOE's eighth straight unmodified audit report. Audit reports can be accessed at [www.gdoe.net](http://www.gdoe.net)

# Future Outlook



The far-reaching consequences of the pandemic will be felt in our education systems not just in 2021 but also for many years to come. Reflecting on how the pandemic has changed the course of our school, it is important to acknowledge the urgent need to provide a nurturing educational environment in their lives. It is really a time to stand up for and with our school children. - *Mark Mendiola, GDOE Board Chairman –FY2021*

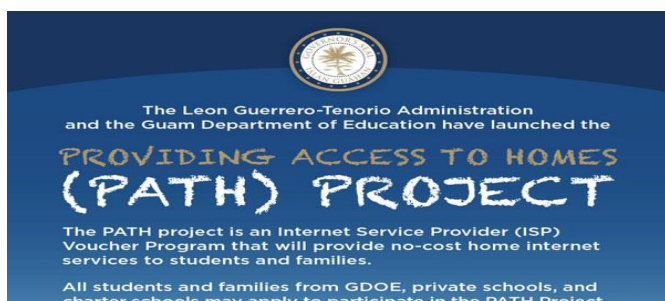


## GDOE earns district accreditation for all 41 schools.

GDOE is the first district to be accredited by WASC working closely with WASC Executive Vice President Marilyn George in the accreditation process. George said that she uses GDOE as a model as she works with other districts in developing and seeing how accreditation is integral to the journey of continuous improvement. “We will utilize this milestone to continue to improve services to our schools and will drive the decision making at the district level”, Deputy Superintendent for School Assessment and accountability, Erika Cruz said. “Achieving this milestone is no easy feat and I commend our administrators, teachers, staff, parents, and students all across Guam for helping to meet our goal”, Superintendent Jon Fernandez said.

## GDOE anticipates high risk status nearing its end.

In May 2018, GDOE officially requested USDOE’s reconsideration of the specific conditions, the nature of actions needed to remove the special conditions, and the timeline for reconsideration. In March 2019, USDOE amended the FY 2018 specific conditions and removed three (out of seven) conditions. In August 2019, USDOE acknowledged full compliance of the requirement for a timely single audit but left this condition outstanding. In July 2020, USDOE conducted a virtual monitoring review of GDOE’s progress. As a result, USDOE removed several of its requirements pertaining to employee time tracking and the physical inventory process. GDOE is currently pending USDOE’s final review and disposition on fully meeting the requirements set forth in the Reconsideration Evaluation Plan and specific conditions.



## Superintendent’s Message:



Despite the COVID-19 global pandemic, GDOE is positioned to return students to a “new normal” in which learning can be achieved at all 41 our school facilities while keeping students and employees safe. Throughout the pandemic, GDOE has taken the lead in promoting the health and safety of the community, providing food support, distance learning, and other resources. Our efforts have been assisted by \$439 million in additional federal relief that will enable GDOE to address the safety, learning and facility needs of our students. As vaccinations become available, GDOE has worked with public health officials to vaccinate approximately 65% of school employees, 40% of 16-19 year-olds and now 12-15 year olds; our goal is to hit the 80% mark for all three categories this summer. For the coming school year, GDOE expects at least 85% of students back in the classroom and the remainder taking advantage of technology for online learning. This will allow our educators to address the learning recovery needs of all students as we re-emerge from the pandemic and begin the long awaited re-opening of our economy and island community.

## We Want to Hear From You!

Would you like to see other information? Please contact Dr. Zeny Asuncion, Deputy Superintendent of Finance and Administrative Services at [ztasuncion@gdoe.net](mailto:ztasuncion@gdoe.net), Tiara Cunningham at [tisanagustin@gdoe.net](mailto:tisanagustin@gdoe.net), or Justin B. Castro at [jbcastro@gdoe.net](mailto:jbcastro@gdoe.net)



Guam Department of Education  
Connect: [www.gdoe.net](http://www.gdoe.net)

